# Technology and Equipment Committee Meeting

August 29, 2007

# MRI MATERIAL

Material Related to

MRI Petition – 4: HOPE, A Women's Cancer Center

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# PETITION FOR AN ADJUSTED NEED DETERMINATION FOR DEDICATED BREAST MRI SCANNER FOR HSA I

#### Petitioner:

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#### Requested Change:

Hope – A Women's Cancer Center is dedicated to providing the finest Gynecologic and Breast Oncology services in western North Carolina and petitions for an adjusted need determination for one Dedicated Breast MRI scanner for HSA I in the 2008 SMFP.

## Reasons Supporting Requested Change:

Breast cancer is the most common cancer among women. Every three minutes a woman in the United States is diagnosed with breast cancer. In 2006, an estimated 212,920 new cases of invasive breast cancer are expected to be diagnosed, along with 61,980 new cases of non-invasive breast cancer. And

40,970 women are expected to die in 2006 from this disease<sup>1</sup>. This risk has increased dramatically over the past four decades. Today the chance of developing invasive breast cancer at some time in a woman's life is about 1 in 7. In 1960, the chance of developing invasive breast cancer was only 1 in 20. Women living in North America have the highest rate of breast cancer in the world<sup>2</sup>.

The North Carolina Central Cancer Registry (NCCCR) projected that 6,335 women in North Carolina would be diagnosed with breast cancer in 2005. In HSA 1 the NCCCR projects 1,140 breast cancer cases or almost 18% of the total North Carolina breast cancer cases in 2005<sup>3</sup>.

For breast cancer, early detection saves lives. For example, almost 98 percent of women who are diagnosed with breast cancer in the earliest stage survive the disease, whereas only 26 percent survive if the disease is diagnosed in the most advanced stage. The opportunity for disease control and for reducing the number of cancer deaths rests with prevention and early detection so that treatment of the disease can be effective. This is the foundation of our petition for a dedicated breast MRI scanner in HSA I.

Hope is aware that the 2006 State Medical Facilities Plan included an adjusted need determination for a dedicated and specialized breast MRI scanner. This adjusted need determination was the result of a petition submitted by Novant Health in Winston-Salem. This petition was based on American Cancer Society (ACS) Guidelines that were released in 2003 stating women might benefit from additional screening strategies beyond those offered to women at average risk.

The evidence that was available at the time of the 2003 ACS Guidelines was insufficient to justify recommendations for additional screening approaches, such as MRI. The ACS recommended that decisions about screening options for women at significantly increased risk of breast cancer be based on shared decision making after a review of potential benefits, limitations, and harms of different screening strategies and the degree of uncertainty about each.

Nonetheless, the State Health Coordinating Council (SHCC) and North Carolina Division of Health Service Regulation (DHSR) staff determined that expanding dedicated breast MRI imaging in the State could be important. The Breast Clinic MRI, LLC (Forsyth County, HSA II) was awarded a CON for the dedicated breast MRI scanner; that project is currently under development.

<sup>&</sup>lt;sup>1</sup> sewsy.breastcancer.org

<sup>&</sup>lt;sup>2</sup> American Cancer Society

<sup>3</sup> North Carolina Central Cancer Registry, 2005 Profiles

New evidence on breast MRI screening has become available since the ACS last issued guidelines in 2003. A guideline panel has reviewed this evidence and developed new recommendations for women at different levels of risk.

According to the ACS, women with a genetic predisposition to breast cancer, and/or those with a family history of the disease, <u>should</u> undergo annual MRI screening along with routine mammograms. Specific guidelines were released in March of 2007 identifying the women who should have a breast MRI scan. These guidelines include:

- Those who are BRCA mutation carriers;
- Women with first-degree relatives who are BRCA mutation carriers;
- Women with a 20% to 25% lifetime risk of breast cancer based on family history;
- Women who had radiation treatment to the chest between the ages of 10 and 30; and
- Women with Li-Fraumeni, Cowden, or Bannayan-Riley-Ruvalcaba syndromes<sup>4</sup>.

The guideline states that, for high-risk women, screening with MRI and mammography should begin at age 30. These new guidelines demonstrate that a much larger population can benefit from breast MRI screening compared to the 2003 guidelines. A copy of the ACS report has been included with this petition. Based on the 2007 ACS guidelines, geography and demographic data, need for a local dedicated breast MRI scanner is strongly indicated to most appropriately serve residents of HSA I.

As stated previously, one guideline for identifying women who should have a breast MRI scan are those who are BRCA mutation carriers. The prevalence of BRCA mutations is estimated to be between 1/500 and 1/100 in the general population<sup>4</sup>. This equates to approximately 445 Buncombe County residents and over 2,700 women in HSA I who could benefit from an annual breast MRI scanner. Please refer to the table below.

<sup>&</sup>lt;sup>4</sup> Saslow et al for the American Cancer Society Breast Cancer Advisory Group. American Cancer Society Guidelines with MRI as an Adjunct to Mammography. CA Cancer J Clin 2007; 57:75-89. Petrucelli N, Daly MB, Culver JOB, et al. BRCA1 and BRCA2 Hereditary Breast Ovarian Cancer. Gene Reviews. December 28, 2006.

# 2007 Estimated BRCA Mutation Carriers - HSA I

	2007
ALLEGHANY	22
ASHE	51
WATAUGA	87
WILKES	137
AVERY	37
ALEXANDER	73
CALDWELL	159
MITCHELL	33
BURKE	180
CATAWBA	307
YANCEY	37
MCDOWELL	89
CLEVELAND	198
RUTHERFORD	128
MADISON	41
BUNCOMBE	445
HENDERSON	203
POLK	39
HAYWOOD	117
TRANSYLVANIA	60
SWAIN	28
JACKSON	75
GRAHAM	16
MACON	67
CHEROKEE	54
CLAY	20
HSA I Total Population	2,703

Source: 2007 population provided by NC Office of State Budget and Management / 500

The 2007 ACS Guidelines also state that women with a 20% to 25% lifetime risk of breast cancer based on family history should have an annual breast MRI scan. According to the American Cancer Society, 2% of women have a family history suggestive of breast cancer inheritance. While 2% may sound nominal, this equates to as many as 2,337 women in Buncombe County and 13,747 women in HSA I. Please refer to the following table.

### Women with 20% to 25% Lifetime Risk of Breast Cancer Based on Family History 2007 Population, HSA I

	<b>€ 2007</b>
ALLEGHANY	112
<b>ASHE</b>	261
WATAUGA	436
WILKES	678
AVERY	166
ALEXANDER	368
CALDWELL	805
MITCHELL	161
BURKE	885
CATAWBA	1,541
YANCEY	189
MCDOWELL	438
CLEVELAND	1,000
RUTHERFORD	654
MADISON	209
BUNCOMBE	2,337
HENDERSON	1,049
POLK	201
HAYWOOD	593
TRANSYLVANIA	322
SWAIN	148
JACKSON	375
GRAHAM	84
MACON	351
CHEROKEE	280
CLAY	106
HSA I Total Population	13,747

Source: NC Office of State Budget and Management

Based on only two of the 2007 ACS Guidelines, approximately 16,450 women in HSA I are indicated for an annual breast MRI scan. The 2007 ACS Guidelines also recommend annual breast MRI screening for women with first-degree relatives who are BCRA mutation carriers, women who had radiation treatment to the chest between the ages of 10 and 30 and women with Li-Fraumeni, Cowden, or Bannayan-Riley-Ruvalcaba syndromes. Clearly, need exists for increased access to convenient breast MRI imaging in western North Carolina.

In addition to the 2007 ACS Guidelines, a March 2007 study in the New England Journal of Medicine (NEJM) indicates that for women who have newly diagnosed cancer in one breast, MRI can find tumors in the other breast that mammograms miss. Even after careful clinical and mammographic evaluation, cancer is found in the contra lateral breast in up to 10% of women who have received treatment for unilateral breast cancer<sup>5</sup>. The study, conducted at 25 medical centers, included 969 women with recently diagnosed cancer in one breast and a normal mammogram on the other. All were given MRI scans, which discovered cancers in the supposedly healthy breast in 30 women, 3.1 percent of the group. Nearly all cancers were at an early stage, and were treated at the same time as the cancers that were originally discovered. Thus, breast MRI can help women who already have one cancer by detecting a hidden tumor in the other breast, enabling them to have both cancers treated at once instead of having to go through treatment all over again when the second tumor is finally detected. MRI can also be used to evaluate the rest of the breast tissue prior to a lumpectomy to detect whether the cancer has spread.

The ACS states "there are substantial concerns about limited access to high-quality MRI breast screening services for women with familial risk. With many communities not providing MRI screening, it is recognized that these recommendations may generate concerns in high-risk women who may have limited access to this technology."

Based on the 2007 SMFP, residents of HSA II currently have local access to dedicated breast MRI services in Charlotte. Residents in HSA III will have soon have local access to dedicated breast MRI services in Winston-Salem pursuant to the 2006 SMFP adjusted need determination and subsequently approved CON for The Breast Clinic MRI, LLC. Residents of HSA I do not have local access to dedicated breast MRI services. It is well known that it is very difficult for residents of western North Carolina to travel long distances for healthcare services. Furthermore, the 2007 ACS Guidelines identify a greater population of women who can benefit from breast MRI (the 2003 ACS data were merely recommendations). A dedicated breast MRI scanner is needed in HSA I to serve the residents of western North Carolina.

Some data is available on the cost-effectiveness of breast MRI screening. One recent study modeled cost-effectiveness for adding MRI to mammography screening for women of different age groups who carry a BRCA1 or BRCA2 mutation. The authors concluded that the cost per quality-adjusted life year

<sup>&</sup>lt;sup>5</sup> Lehman et al. MRI Evaluation of the Contralateral Breast in Women with Recently Diagnosed Breast Cancer, New England Journal of Medicine Volume 356:1295-1303 March 29, 2007 Number 13

saved for annual MRI plus film mammography, compared with annual film mammography alone, varied by age and was more favorable in carriers of a mutation in BRCA1 than BRCA2 because BRCA1 mutations confer higher cancer risk and higher risk of more aggressive cancers, than BRCA2 mutations<sup>6</sup>. Estimated cost per quality of life year for women aged 35 to 54 years was \$55,420 for women with BRCA1 mutation and \$130, 695 for women with BRCA2 mutation.

The ACS states that the ability of MRI to detect breast cancer is directly related to high-quality imaging, particularly the signal-to-noise-ratio, as well as spatial resolution of the MRI image. Thus, it is necessary to implement local dedicated breast MRI technology in HSA I to serve western North Carolina residents. The existing, general purpose MRI scanners currently in HSA I are not sufficient to provide the benefits of dedicated breast MRI screening. Specifically, the ability to perform MRI-guided biopsy is absolutely essential to offering screening MRI. The American College of Radiology (ACR) is currently developing an accreditation process for performing breast MRI, and, in addition to the performance of high spatial resolution images, the ability to perform MRI intervention (i.e. needle localization and/or biopsy) will be essential in order to obtain accreditation by ACR. This guideline will likely be available in 2007.

Hope currently has resources in place to effectively provide dedicated breast MRI services. Hope is a skilled women's cancer center, experienced in treating women with cancer such as breast, ovarian, and cervical cancer. Hope has provided women's healthcare services to patients of western North Carolina for over 14 years. Hope currently provides an array of diagnostic services for its patients, including mammography, stereotactic breast biopsy, chest X-ray, bone densitometry, and ultrasound.

Hope physicians are primary investigators for the Gynecologic Oncology Group in western North Carolina. The GOG is the primary study group for women's cancers in the United States. Hope is also a cooperative group with the American College of Surgeons - Oncology Group and participates in breast cancer trials. In addition Hope participates in other clinical trials through Cancer Trials Support Unit which is a clearinghouse to facilitate enrollment in clinical trials that are sponsored by other cooperative groups. The National Cancer Institute (NCI) works with the GOG, other cooperative groups and most of the major cancer centers to develop new treatments or fine-tuning existing ones.

<sup>&</sup>lt;sup>6</sup> Antoniou A, Pharoah PD, Narod S, et al. Average risks of breast and ovarian cancer associated with BRCA1 or BRCA2 mutations detected in case series unselected for family history; a combined analysis of 22 studies. Am J hum Genet 2003; 72:1117-1130.

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<sup>&</sup>lt;sup>1</sup> Saslow et al for the American Cancer Society Breast Cancer Advisory Group. American Cancer Society Guidelines with MRI as an Adjunct to Mammography. CA Cancer J Clin 2007; 57:75-89

These changes usually lead to improving the standard of care. In short, Hope, with its clinical research program dedicated to the advancement of women's cancer care through clinical research and education, is an ideal location for implementation of dedicated breast MRI technology.

# Adverse Effects on the Population if the Adjustment for a Dedicated Breast MRI Scanner is Not Made

If this petition for an adjusted need determination for a dedicated breast MRI scanner in HSA I is not granted, residents of western North Carolina will be denied local access to state-of-the-art technology that is proven to be beneficial for a specific patient population. This petition identifies at least 16,450 western North Carolina residents who <u>can</u> benefit from this technology, according to the 2007 ACS Guidelines.

In addition, failure to approve this petition will deprive the estimated 1,140 women<sup>8</sup> who have newly diagnosed cancer in one breast, the opportunity to readily identify tumors in the other breast that mammograms miss.

Lives could be saved and treatment courses modified through the use of breast MRI scans to detect breast cancer more accurately. Failure to allow the implementation of this technology in HSA I may increase long-term health costs, because existing modalities are less likely to detect cancer compared to MRI.

## No Unnecessary Duplication of Services

Approving this petition will not result in any unnecessary duplication of services in HSA I. As stated previously, residents of western North Carolina do not have timely and convenient access to local dedicated breast MRI services. Additionally, the ACS Guidelines stress the ability of MRI to detect breast cancer is directly related to high-quality imaging, particularly the signal-to-noise-ratio, as well as spatial resolution of the MRI image. Additionally, the ability to perform MRI-guided biopsy is absolutely essential to offering screening MRI. General purpose MRI scanners do not offer this technology. Thus, it is necessary to implement dedicated breast MRI technology in HSA I to serve western North Carolina residents. The existing, general purpose MRI scanners currently in HSA I are not sufficient to provide the benefits of dedicated breast MRI screening.

North Carolina Central Cancer Registry estimated 2005 cancer cases in HSA L

#### Conclusion

In summary, Hope – A Women's Cancer Center seeks an adjusted need determination in the 2008 SMFP to include one dedicated breast MRI scanner for HSA I, based on the following reasons:

- The 2007 ACS Guidelines identify specific groups of women who <u>should</u> have a breast MRI scan.
- Hope identifies at least 16,450 western North Carolina residents who <u>can</u> benefit from this technology, according to the 2007 ACS Guidelines.
- The New England Journal of Medicine indicates that for women who have newly diagnosed cancer in one breast, MRI can find tumors in the other breast that mammograms miss.
- The ability of MRI to detect breast cancer is directly related to high-quality imaging, particularly the signal-to-noise-ratio, as well as spatial resolution of the MRI image.
- Residents of western North Carolina do not have local access to dedicated breast MRI services.
- Failure to allow the implementation of this technology in HSA I may increase long-term health costs, because existing modalities are less likely to detect cancer compared to MRI.
- Hope already has resources in place, including stereotactic breast biopsy, to effectively provide dedicated breast MRI services.



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# American Cancer Society Guidelines for Breast Screening with MRI as an Adjunct to Mammography

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Abstract \*\*\*\*

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#### ABSTRACT

New evidence on breast Magnetic Resonance Imaging (MRI) screening has become available since the American Cancer Society (ACS) last issued guidelines for the early detection of breast cancer in 2003. A guideline panel has reviewed this evidence and developed new recommendations for women at different defined levels of risk. Screening MRI is recommended for women with an approximately 20 25% or greater lifetime risk of breast cancer, including women with a strong family history of breast or ovarian cancer and women who were

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treated for Hodgkin disease. There are several risk subgroups for which the available data are insufficient to recommend for or against screening, including women with a personal history of breast cancer, carcinoma in situ, atypical hyperplasia, and extremely dense breasts on mammography. Diagnostic uses of MRI were not considered to be within the scope of this review.

#### INTRODUCTION

Mammography has been proven to detect breast cancer at an early stage and, when followed up with appropriate diagnosis and treatment, to reduce mortality from breast cancer. For women at increased risk of breast cancer, other screening technologies also may contribute to the earlier detection of breast cancer, particularly in women under the age of 40 years for whom mammography is less sensitive. The American Cancer Society (ACS) guideline for the early detection of breast cancer, last updated in 2003, stated that women at increased risk of

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breast cancer might benefit from additional screening strategies beyond those offered to women at average risk, such as earlier initiation of screening, shorter screening intervals, or the addition of screening modalities (such as breast ultrasound or magnetic resonance imaging [MRI]) other than mammography and physical examination. However, the evidence available at the time was insufficient to justify recommendations for any of these screening approaches. The ACS recommended that decisions about screening options for women at significantly increased risk of breast cancer be based on shared decision making after a review of potential benefits, limitations, and harms of different screening strategies and the degree of uncertainty about each.

Although there still are limitations in the available evidence, additional published studies have become available since the last update, particularly regarding use of breast MRI. The ACS guideline panel has sought to provide additional guidance to women and their health care providers based on these new data.

#### **▶** GUIDELINE DEVELOPMENT

The ACS convened an expert panel to review the existing early detection guideline for women at increased risk and for MRI screening based on evidence that has accumulated since the last revision in 2002 to 2003. Literature related to breast MRI screening published between September 2002 and July 2006 was identified using MEDLINE (National Library of Medicine), bibliographies of identified articles, and unpublished manuscripts. Expert panel members reviewed and discussed data during a series of conference calls and a working

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meeting in August, 2006. When evidence was insufficient or lacking, the final recommendations incorporated the

expert opinions of the panel members. The ACS Breast Cancer Advisory Group members and the National Board of Directors discussed and voted to approve the recommendations.

## SUMMARY OF RECOMMENDATIONS

Table 1 summarizes the ACS recommendations for breast MRI screening.

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View this table: TABLE 1 Recommendations for Breast MRI Screening as an Adjunct to Mammography [in this window] [in a new window]

#### BACKGROUND

#### MRI

MRI utilizes magnetic fields to produce detailed cross-sectional images of tissue structures, providing very good soft tissue contrast. Contrast between tissues in the breast (fat, glandular tissue, lesions, etc.) depends on the mobility and magnetic environment of the hydrogen atoms in water and fat that contribute to the measured signal that determines the brightness of tissues in the image. In the breast, this results in images showing predominantly parenchyma and fat, and

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lesions, if they are present. A paramagnetic small molecular gadolinium-based contrast agent is injected intravenously to provide reliable detection of cancers and other lesions. Thus, contrast enhanced MRI has been shown to have a high sensitivity for detecting breast cancer in high-risk asymptomatic and symptomatic women, although reports of specificity have been more variable. <sup>2-8</sup> This high signal from enhancing lesions can be difficult to separate from fat, leading to the use of subtraction images or fat suppression, or both, to assess disease. Because parenchymal tissue also enhances, but generally more slowly than malignant lesions, and also because contrast can wash out rapidly from some tumors, it is important to look at images at an early time point after contrast injection (typically 1 to 3 minutes). MRI examinations may involve examining images at one time point or, more often, will collect a preinjection image with sequential sets of images after contrast injection (dynamic contrast-enhanced [DCE]-MRI). Both the appearance of lesions and, where available, the uptake and washout pattern can be used to identify malignant disease and discriminate it from benign conditions.

These techniques, which have been widely employed for assessing symptomatic disease, have recently been shown to provide good sensitivity as a screening tool for breast cancer in women at increased risk based on family history. <sup>9–14</sup> The approach requires appropriate techniques and equipment, together with experienced staff. Higher quality images are produced by dedicated breast MRI coils, rather than body, chest, or abdominal coils.

# IDENTIFICATION OF WOMEN WITH A HIGH RISK OF BREAST CANCER

Three approaches are available for identifying women with a high risk of breast cancer: family history assessment, genetic testing, and review of clinical history. All contribute to identifying women who are candidates for breast MRI screening.

#### Family History

Although a high proportion of women in the general population have at least one relative with breast cancer, for the majority of these women,

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this "family history" either does not increase risk at all (ie, the cancer was sporadic) or is associated with, at most, a doubling of lifetime risk (due to either shared environmental risk factors or an inherited gene of low penetrance). Only 1% to 2% of women have a family history suggestive of the inheritance of an autosomal dominant, high-penetrance gene conferring up to an 80% lifetime risk of breast cancer. In some families, there is also a high risk of ovarian cancer. Features of the family history which suggest the cancers may be due to such a high-penetrance gene include 2 or more close (generally first- or second-degree) relatives with breast or ovarian cancer; breast cancer occurring before age 50 years (premenopausal) in a close relative; a family history of both breast and ovarian cancer; one or more relatives with 2 cancers (breast and ovarian cancer or 2 independent breast cancers); and male relatives with breast cancer. <sup>15–18</sup>

Two breast ovarian cancer susceptibility genes, *BRCA1* and *BRCA2*, have been identified. <sup>19,20</sup> Inherited mutations in these genes can be found in approximately 50% of families in which an inherited risk is strongly suspected based on the frequency and age of onset of breast cancer cases, and in most families in which there is a much higher than expected incidence of both breast and ovarian cancer.

Several models can assist clinicians to estimate breast cancer risk or the likelihood that a *BRCA* mutation is present (Online Supplemental Material). The Gail, Claus, and Tyrer-Cusick models estimate breast cancer risk based on family history, sometimes in combination with other risk factors, such as reproductive history or prior breast biopsies. Although risk prediction is generally similar for the different models, an individual woman's risk estimate may vary with different models. 21,24,25

Two decision models have been developed to estimate the likelihood that a *BRCA* mutation is present, BRCAPRO<sup>18,26</sup> and the Breast and Ovarian Analysis of Disease Incidence and Carrier Estimation Algorithm (BOADICEA)<sup>27</sup>; the BOADICEA model also provides estimates of breast cancer risk (Online Supplemental Material).

#### **Genetic Testing**

The prevalence of *BRCA* mutations is estimated to be between 1/500 and 1/1,000 in the general population<sup>28</sup>; however, in women of Jewish ethnicity, the prevalence is 1/50.<sup>29,30</sup> Women with cancer-predisposing mutations in either *BRCA1* or *BRCA2* have an increased risk of both breast and ovarian cancer. From population-based studies, women with *BRCA1* mutations are estimated to have a 65% risk by age 70 years for developing breast cancer (95% confidence interval [CI], 44% to 78%; the corresponding risk for *BRCA2* mutations is 45% (95% CI, 31% to 56%). Risks estimated from cancer-prone families seen in referral centers are higher, with limit of risk in the 85% to 90% range. These mutations follow an autosomal dominant pattern of transmission, which means that the sister, mother, or daughter of a woman with a *BRCA* mutation has a 50% chance of having the same mutation.

The benefits and risks of genetic testing are beyond the scope of this article, but are reviewed in the American Society of Clinical Oncology policy statement update on genetic testing for cancer susceptibility. <sup>32</sup> Genetic testing for a *BRCA1* or *BRCA2* mutation is generally offered to adult members of families with a known *BRCA* mutation, or to women with at least a 10% blikelihood of carrying such a mutation, based on either validated family history criteria or one of the above-mentioned models. If a woman from a family in which a *BRCA* mutation has been previously identified does not have that mutation, one can generally safely conclude that her breast cancer risk is no

higher than it would have been if she did not have a family history of breast cancer. However, in a high-risk family without a known mutation, failure to find a mutation in a particular member does not reduce her risk estimate.

A high risk of breast cancer also occurs with mutations in the *TP53* gene (Li-Fraumeni syndrome) and the *PTEN* gene (Cowden and Bannayan-Riley-Ruvalcaba syndromes).<sup>33</sup> Accurate prevalence figures are not available, but these conditions appear to be very rare.<sup>34,35</sup>

#### Clinical Indicators of Risk

Some clinical factors are associated with substantial breast cancer risk. Among women with Hodgkin disease, increased breast cancer risk has been consistently and significantly associated with mantle field radiation treatment. In several studies of women treated between 1955 and 1995, risk was inversely related to age at treatment in patients diagnosed between the ages of 10 to 30 years, with only slight or no increased risk when diagnosis was before age 10 years or after age 30 years. Risk following treatment with radiation and chemotherapy was half that of treatment with radiation alone in two studies. Which may reflect the effect of chemotherapy on earlier onset of menopause; risk was equivalent in a third study. Risk of breast cancer significantly increased 15 to 30 years after radiation therapy. More recently, treatment approaches have used lower doses of radiation and limited-field radiotherapy. In one study, which compared patients who received radiation therapy in 1966 to 1974 and 1975 to 1985, treatment in the later timeframe was not related to increased risk of breast cancer after a median follow up of 13 years, whereas patients treated between 1966 and 1974 were at increased risk, suggesting that Hodgkin disease survivors treated with current approaches will not face substantially increased breast cancer risk.

Lobular carcinoma in situ (LCIS) and atypical lobular hyperplasia (ALH), together described as lobular neoplasia, are associated with substantially increased risk of subsequent breast cancer, with lifetime risk estimates ranging from 10% to 20%. This equates to a continuous risk of about 0.5% to 1.0% per year. The invasive cancers may be ipsilateral or contralateral, are usually invasive lobular cancers, and more than 50% of these diagnoses occur more than 15 years after the original diagnosis of LCIS. Similar findings have been reported by Fisher et al. 4% describing a 12-year update of 180 women with 1.CIS who were treated with local excision alone and followed by the National Surgical Adjuvant Breast Project (NSABP), as well as Li et al, who described the risk of invasive breast cancer among 4,490 LCIS patients using Surveillance, Epidemiology, and End Results (SEER) data between 1988 to 2001. 4%

A typical ductal hyperplasia (ADH) is part of the continuum of ductal proliferative breast diseases ranging from usual ductal hyperplasia to ductal carcinoma in situ (DCIS). The literature review by Arpino et al $^{45}$  suggests a 4- to 5-fold increased risk of invasive breast cancer (compared with a 6- to 10-fold risk with LCIS) at a median follow up of 17 years, which is doubled if the woman has an associated family history of breast cancer. It is unclear, however, what percentage of the women with this family history and ADH are at this significantly increased risk because they are carriers of a *BRCA1* or 2 gene mutation.

Mammographic density has been shown to be a strong independent risk factor for the development of breast cancer. <sup>18</sup> <sup>51</sup> In several studies, women with the most breast density were found to have a 4- to 6-fold increased risk of breast cancer, compared with women with the least dense breasts. <sup>52</sup> <sup>56</sup> For example, women with 75% or higher mammographic density had a more than five-fold increased risk of breast cancer, compared with women with less than 1% density. <sup>57</sup> In addition, it has been shown that malignant tumors of the breast are more likely to arise in the areas of greatest mammographic density, compared with the more fatty areas of the breast. <sup>58</sup>

The absolute risk of contralateral breast cancer in women with a personal history of breast cancer is estimated to be 0.5% to 1% per year, or 5% to 10% during the 10 years following diagnosis, significantly higher than that of the general population. When therapy and or chemotherapy for the primary cancer is likely to subsequently lower the risk of contralateral breast cancer.

# EVIDENCE AND RATIONALE

## Evidence of Efficacy from MRI Screening Studies

In the mid to late 1990s, at least 6 prospective, nonrandomized studies were initiated in The Netherlands, the United Kingdom (UK), Canada, Germany, the United States (US), and Italy to determine the benefit of adding annual MRI to (film) mammography for women at increased risk of breast cancer. Some of the studies included ultrasound and/or clinical breast examination, as well. Despite substantial differences in patient population (age, risk, etc.) and MRI technique, all reported

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significantly higher sensitivity for MRI compared with mammography (or any of the other modalities). All studies that included more than one round of screening reported interval cancer rates below 10%. Participants in each of these 6 studies had either a documented *BRCA1* or *BRCA2* mutation or a very strong family history of breast cancer. Some of the studies included women with a prior personal history of breast cancer.

Kriege et al screened 1,909 unaffected women aged 25 to 70 years with an estimated 15% or higher lifetime risk of breast cancer (19% proven to have a *BRCA* mutation) at 6 centers across The Netherlands. After a median of 3 rounds of screening, 50 breast cancers (44 invasive) were diagnosed. Eighty percent of the invasive cancers were detected by MRI, compared with 33% by mammography. However, mammography outperformed MRI for detecting DCIS. Of the invasive cancers, 43% were 1 cm or smaller in diameter, and 33% had spread to axillary lymph nodes. The specificity of MRI was 90%, compared with 95% for mammography.

Leach et al screened 649 unaffected women aged 35 to 49 years who had at least a 25% lifetime risk of breast cancer (19% proven to have a BRCA mutation) at 22 centers in the UK. After a median of 3 rounds of screening, 35 cancers (29 invasive) were diagnosed. Sensitivity of MRI was 77%, compared with 40% for mammography, with specificities of 81% and 93%, respectively. MRI was most sensitive and mammography least sensitive for women with BRCA1 mutations. Forty-five percent of the cancers were 1 cm or less in size, and 14% had spread to axillary lymph nodes. There were two interval cancers.

Warner et al screened 236 women aged 25 to 65 years with a *BRCA* mutation at a single center in Toronto for up to 3 years and detected 22 cancers (16 invasive). <sup>14</sup> Sensitivity of MRI was 77%, compared with 36% for mammography, with 50% of the cancers 1 cm or smaller, and 13% were node positive. There was one interval cancer. Specificity was 95% for MRI and 99.8% for mammography.

Kuhl et al screened 529 women aged 30 years and older with a lifetime breast cancer risk of at least 20% at a single center in Bonn for a mean of 5 years. <sup>10</sup> They detected 43 cancers (34 invasive), with 1 interval cancer. The sensitivity of MRI was 91%, compared with 33% for mammography. The node positive rate was 16%. Specificity of both MRI and mammography was 97%.

The International Breast MRI Consortium screened 390 women aged 25 years and older with more than a 25% lifetime risk of breast cancer at 13 centers (predominantly in the US) on a single occasion. <sup>12</sup> Four cancers were found by MRI, and only one of these by mammography. However, because the patients were not followed after screening, the false-negative rate could not be determined. MRI specificity was 95%, compared with 98% for mammography.

In a study in Italy with 9 participating centers, Sardanelli et al screened 278 women aged 25 years and older; 27% carried a *BRCA* mutation or had a first-degree relative with a *BRCA* mutation. <sup>13</sup> After a median of 1.4 rounds of screening, 18 cancers (14 invasive) were found. MRI sensitivity was 94%, compared with 59% for mammography, 65% for ultrasound, and 50% for clinical breast examination. MRI specificity was 99%.

Overall, studies have found high sensitivity for MRI, ranging from 71% to 100% versus 16% to 40% for mammography in these high-risk populations. Three studies included ultrasound, which had sensitivity similar to mammography. The Canadian, Dutch, and UK studies 9.11.14 reported similar sensitivity (71% to 77%) within CIs for MRI, although the single-center study from Germany 10 reported a higher sensitivity, which may reflect the concentration of radiological practice and higher patient volume per radiologist at a single center. There is evidence of a learning curve for radiologists conducting MRI breast screening, with the number of lesions investigated falling with experience. The three multicenter studies reflect the likely initial effectiveness of this modality in a population context, and it is expected that, with training and advances in technology, sensitivity will increase further.

Table 2 provides a summary of these six screening studies.

View this table: TABLE 2 Published Breast MR1 Screening Study Results [in this window]
[in a new window]

Most of the available data are based on screening women at high risk due to family history and/or genetic mutations. More recently, smaller studies have provided information on the potential benefit of MRI screening for women with clinical factors that put them at increased risk. Preliminary data were obtained from one retrospective study, in which Port et al. reviewed the screening results of 252 women with biopsy-confirmed LCIS and 126 women with atypical hyperplasia (either ductal or lobular), of whom half were screened with annual mammography and biennial clinical exams and half were also screened with MRI. The women who were screened with MRI were younger and more likely to have a strong family history. MRI screening offered a small advantage to patients with LCIS, but not atypical hyperplasia, and also resulted in increased biopsies: 6 cancers were detected by MRI in 5 women with LCIS (4% of patients undergoing MRI), and none were detected in women with atypical hyperplasia. Biopsies were recommended for 25% of MRI screened patients; 13% of biopsies had a cancer detected. All of the cancers in women screened with MRI were Stage 0 to 1, whereas all of the cancers in women who were not screened with MRI were Stage 1 to II. Cancer was detected on the first MRI in 4 of 5 patients. The sensitivity of MRI was 75% of the specificity was 92% of and the positive predictive value was 13%.

# Technological Limitations and Potential Harms Associated with MRI Screening

Although the efficacy of breast MRI has been demonstrated, it does not achieve perfect sensitivity or specificity in women undergoing screening, and as such, the issue of adverse consequences for women who do, but especially those who do not, have breast cancer is important to address. As with mammography and other screening tests, false negatives after MRI screening can be attributed to inherent technological limitations of MRI, patient characteristics, quality assurance failures, and human error; false positives also can be attributed to these factors, as well as heightened medical-legal concerns over the consequence of missed cancers. A patient's desire for definitive findings in the presence of a low-suspicion lesion may also contribute to a higher rate of benign biopsies. The consequences of all these factors include missed cancers, with potentially worse prognosis, as well as anxiety and potential harms associated with interventions for benign lesions.

The specificity of MRI is significantly lower than that of mammography in all studies to date, resulting in more recalls and biopsies. Call-back rates for additional imaging ranged from 8% to 17% in the MRI screening studies, and biopsy rates ranged from 3% to 15%. However, several researchers have reported that recall rates decreased in subsequent rounds of screening: prevalence screens had the highest false-positive rates, which subsequently dropped to less than 10%. Most call backs can be resolved without biopsy. The call-back and biopsy rates of MRI are higher than for mammography in high-risk populations; while the increased sensitivity of MRI leads to a higher call-back rate, it also leads to a higher number of cancers detected. The proportion of biopsics that are

cancerous (positive predictive value) is 20% to 40%. Since false-positive results appear to be common, more data are needed on factors associated with lower specificity rates.

Table 3 compares the likelihood of detection and follow-up tests for women who underwent screening MRI and mammography in two screening studies (Dutch and UK). The study populations differed, with the Dutch study having a wider age group and lower risk category, compared with the UK study. This affected both the prevalence of cancer and the pick-up rate by modality in the two studies. These results, drawn from two trials, demonstrate the relatively high recall rate in the high-risk population, as well as the fact that MRI is a relatively new technique. Despite the high number of recalls, because of the high cancer rate, the rate of benign surgical biopsy in the UK study per cancer detected was similar to that experienced in the population-based national breast screening service. Recalls will inevitably lead to additional investigations, many of which will not demonstrate that cancer is present.

View this table: TABLE 3 Rates of Detection and Follow-up Tests for Screening MRI Compared with [in this window] Mammography [in a new window]

Given the high rate of cancer combined with the risk of false-positive scans in a high-risk population undergoing MRI-based screening, the psychological health of these women merits study. In a subgroup of 611 women in the UK study, 89% reported that they definitely intended to return for further screening, and only 1% definitely intended not to return. However, 4% found breast MRI "extremely distressing," and 47% reported still having intrusive thoughts about the examination 6 weeks afterward. 64

In a sample of 357 women from the Dutch study, psychological distress remained within normal limits throughout screening for the group as a whole. However, elevated breast cancer-specific distress related to screening was found in excessive (at least once per week) breast self-examiners, risk overestimators, and women closely involved in the breast cancer case of a sister. At least 35% of the total sample belonged to one of these subgroups. It was recommended that patients in one of these vulnerable subgroups be approached for additional psychological support. 65

In a small sample of women from the Toronto study followed over a course of 2 years, there was no evidence of any effect on global anxiety, depression, or breast cancer-related anxiety. In another sample of 57 women, almost 50% had elevated baseline general and/or breast cancer-specific anxiety, but in 77% of cases this was attributed by the patients to life events, including relatives with cancer. A nonsignificant increase in general anxiety and breast cancer-related anxiety, compared with baseline, was found in the subset of women recalled for further imaging or biopsies. Follow-up time is still insufficient to determine whether anxiety scores return to baseline once the work up has been completed.

There is a special responsibility to alert patients to this technology, with its potential strengths and harms, and to be encouraging, while allowing for shared decision making. The interplay between risks, benefits, limitations, and harms is complicated by the fact that individual women likely will weigh these differently depending on their age, values, perception of risk, and their understanding of the issues. Steps should be taken to reduce anxiety associated with screening and the waiting time to diagnosis, and conscientious efforts should be made to inform women about the likelihood of both false-negative and false-positive findings. How information is conveyed to the patient greatly influences the patient's response: it is important that providers not convey an undue sense of anxiety about a positive MRI finding. While the high rate of biopsies and further investigations is acceptable in women with a high risk of breast cancer, the number of such investigations in women at lower risk will be much higher than would be appropriate, leading to the need to counsel women in lower risk categories that MRI screening is not advisable and

that the harms are believed to outweigh the benefits. Such advice needs to be based on considerations of family history, genetic mutation status, other risk factors, age, and mammographic breast density.

There are substantial concerns about costs of and limited access to high-quality MRI breast screening services for women with familial risk. In addition, MRI-guided biopsies are not widely available. With many communities not providing MRI screening and with MRI-guided biopsies not widely available, it is recognized that these recommendations may generate concerns in high-risk women who may have limited access to this technology.

The ability of MRI to detect breast cancer (both invasive and in situ disease) is directly related to high-quality imaging, particularly the signal-to-noise ratio, as well as spatial resolution of the MR image. In order to detect early breast cancer (ie, small invasive caneers, as well as DCIS), simultaneous imaging of both breasts with high spatial resolution is favored. High spatial resolution imaging should be performed with a breast coil on a high field magnet with thin slices and high matrix (approximately 1 mm in-plane resolution). These technical parameters are considered to be the minimal requirements to perform an adequate breast MRI study. The ability to perform MRI-guided biopsy is absolutely essential to offering screening MRI, as many cancers (particularly early cancers) will be identified only on MRI. The American College of Radiology (ACR) is currently developing an accreditation process for performing breast MRI, and, in addition to the performance of high spatial resolution images, the ability to perform MRI intervention (ie, needle localization and or biopsy) will be essential in order to obtain accreditation by this group. Accreditation will be voluntary and not mandatory. This guideline will likely be available in 2007.

There is a learning curve with respect to interpretation for radiologists. Published trial sites that experience a high volume of cases are experienced, but community practice groups have reported call-back rates over 50% in the majority of the studies that are interpreted. Experience and familiarity with patterns of enhancement, normal and possibly abnormal, are thought to decrease recall rates and increase positive biopsy rates. The ACR accreditation process will stipulate a minimum number of exams that must be read for training purposes and a minimum number for ongoing accreditation. Sites performing breast MRI are encouraged to audit their call-back rates, biopsy rates, and positive biopsy rates.

#### Cost-effectiveness

Only limited data are available on the cost-effectiveness of breast MR1 screening. One recent study modeled cost-effectiveness for adding MRI to mammography screening for women of different age groups who carry a *BRCA1* or *BRCA2* mutation. The authors concluded that the cost per quality-adjusted life year (QALY) saved for annual MRI plus film mammography, compared with annual film mammography alone, varied by age and was more favorable in earriers of a mutation in *BRCA1* than *BRCA2* because *BRCA1* mutations confer higher cancer risk, and higher risk of more aggressive cancers, than *BRCA2* mutations. Testimated cost per QALY for women aged 35 to 54 years was \$55,420 for women with a *BRCA1* mutation and \$130,695 for women with a *BRCA2* mutation. Cost-effectiveness was increased when the sensitivity of mammography was lower, such as in women with very dense breasts on mammography: estimated costs per QALY were \$41,183 for women with a *BRCA1* mutation and \$98,454 for women with a *BRCA2* mutation with dense breast tissue. The most important determinants of eost-effectiveness were breast cancer risk, mammography sensitivity. MRI cost, and quality of life gains from MRI.

An evaluation of the cost-effectiveness of the UK study<sup>69</sup> has determined that the incremental cost per cancer detected for women at approximately 50% risk of carrying a *BRCA* gene mutation was \$50,911 for MRI combined with mammography over mammography alone. For known mutation carriers, the incremental cost per cancer detected decreased to \$27,544 for MRI combined with mammography, compared with mammography alone. Analysis supporting the introduction of targeted MRI screening in the UK for high-risk women70 identified the incremental cost of combined screening per QALY in 40- to 49-year-old women as \$14,005 for a *BRCA1* carrier with a 31% 10-year risk group in which MRI screening is seen to be most effective; \$53,320 for women with a 12% 10-year risk; and \$96,379 for women with a 6% 10-year risk. For the 30- to 39-year-old age range, the incremental costs per QALY are \$24,275 for a *BRCA1* carrier with an £1% 10-year risk and \$70,054 for a women

with a 5% 10-year risk. Based on these estimates, which are based on costs within the UK. National Health Service, MRI screening will be offered to women at familial risk aged 30 to 39 years at a 10-year risk greater than 8%, and to women at familial risk aged 40 to 49 years at a 10-year risk greater than 20%, or greater than 12% when mammography has shown a dense breast pattern.

# Evidence Supporting Benefit of MRI Screening Among Women in Different Risk Categories

The guideline recommendations were based on consideration of (1) estimates of level of risk for women in various categories and (2) the extent to which risk groups have been included in MRI studies, or to which subgroup-specific evidence is available. Because of the high false-positive rate of MRI screening, and because women at higher risk of breast cancer are much more likely to benefit than women at lower risk, screening should be recommended only to women who have a high prior probability of breast cancer. There is growing evidence that breast cancer in women with specific mutations may have biological and histological features that differ from sporadic cancers. This may result in observed variations in the sensitivity of MRI relative to mammography in detecting cancer in women with a BRCA mutation and those at high familial risk, but without mutations in these genes. [1]

#### Women at Increased Risk Based on Family History

The threshold for defining a woman as having significantly elevated risk of breast cancer is based on expert opinion. Any woman with a *BRCA1* or *BRCA2* mutation should be considered at high risk. The panel has not restricted its recommendations only to women with *BRCA* mutations because *BRCA* testing is not always available or informative, and other risk indicators identify additional subsets of women with increased breast cancer risk. If mutation testing is not available, has been done and is noninformative, or if a woman chooses not to undergo testing, pedigree characteristics suggesting high risk may be considered. Very careful family history analysis is required, using tools such as BRCAPRO. <sup>18,26</sup> Risk assessment is likely to offer the greatest potential benefit for women under the age of 40 years. Table 4 provides examples of women with a family history indicative of moderate and high risk. The online supplemental material provides guidance for accessing and using risk assessment models.

View this table: TABLE 4 Breast Cancer Risks for Hypothetical Patients, Based on 3 Risk Models [in this window] [in a new window]

#### Women at Increased Risk Based on Clinical Factors

Additional factors that increase the risk of breast cancer, and thus may warrant earlier or more frequent screening, include previous treatment with chest irradiation (eg. for Hodgkin disease), a personal history of LCIS or ADH, manimographically dense breasts, and a personal history of breast cancer, as discussed above. There are little data to assess the benefit of MRI screening in women with these risk factors. Women at increased risk or who are concerned about their risk may find it helpful to have their provider clarify the bases for MRI screening recommendations, as well as areas of uncertainty. For some women, mammography may be as effective as for women at average risk, and MRI screening may have little added benefit. In contrast, mammography is less effective in women with very dense breasts, and MRI screening may offer added benefit.

Women who have received radiation treatment to the chest, such as for Hodgkin disease, compose a well-defined group that is at high risk. Although evidence of the efficacy of MRI screening in this group is lacking, it is expected that MRI screening might offer similar benefit as for women with a strong family history, particularly at younger ages and within 30 years of treatment. Because of the high risk of secondary breast cancer in this group. MRI screening is recommended based on expert consensus opinion.

While lifetime risk of breast cancer for women diagnosed with LCIS may exceed 20%, the risk of invasive breast cancer is continuous and only moderate for risk in the 12 years following local excision. 46 Only one MRI screening

study has included a select group of women with LCIS,<sup>61</sup> which showed a small benefit over mammography alone in detecting cancer. This benefit was not seen in patients with atypical hyperplasia. MRI use should be decided on a case-by-case basis, based on factors such as age, family history, characteristics of the biopsy sample, breast density, and patient preference.

Although there have been several trials reported looking at the accuracy and positive predictive value of MRI and mammography in women with high breast density, all of these trials have been conducted in women with known or highly-suspected malignancies within the breast. <sup>71</sup> To this point, there has been no Phase III randomized trial reported that has shown a reduction in either mortality or in the size of diagnosed breast cancer when comparing breast MRI with mammography in women with high mammographic density.

Scant data are available for MRI screening of women with a personal history of breast cancer. In one study, MRI detected more cancers in women who had both a personal history and a family history, compared with women at high risk based on family history alone. While women with a previous diagnosis of breast cancer are at increased risk of a second diagnosis, the ACS panel concluded that the estimated absolute lifetime risk of 10% does not justify a recommendation for MRI screening at the present time.

#### Limitations of Evidence from MRI Studies and Research Needs

Assiduous attempts were made to base recommendations on solid evidence. However, outcome data from screening MRI studies are not sufficient to form a solid basis for many of the recommendations. It was therefore necessary to rely on available inferential evidence and expert opinion to provide the guidance needed for patients and their health care providers.

Although the literature shows very good evidence for greater sensitivity of MRI than mammography and good evidence for a stage shift toward earlier, more favorable tumor stages by MRI in defined groups of women at increased risk, there are still no data on recurrence or survival rates, and therefore, lead-time bias is still a concern. Further, a large randomized, mortality endpoint study is unlikely to take place, and it will be necessary in the foreseeable future to rely on evidence of stage of disease and types of cancers. In the absence of randomized trials, recurrence and survival data will come from observational study designs.

The age at which screening should be initiated for women at high risk is not well established. The argument for early screening is based on the cumulative risk of breast cancer in women with *BRCA1* mutations and a strong family history of early breast cancer, which is estimated to be 3% by age 30 years and 19% by age 40 years. <sup>76</sup> Population-based data also indicate that risk for early breast cancer is increased by a family history of early breast cancer. <sup>16</sup> Based on these observations, some experts have suggested that breast cancer screening begin 5 to 10 years before the earliest previous breast cancer in the family. In 1997, an expert panel suggested that screening be initiated at some time between the ages of 25 and 35 years for women with a *BRCA1* or *BRCA2* mutation. <sup>77</sup> Because these recommendations were based on limited observational data, the decision regarding when to initiate screening should be based on shared decision making, taking into consideration individual circumstances and preferences. No data are available related to the effectiveness of screening women beyond age 69 years with MR1 and mammography versus mammography alone; most of the current data are based on screening in younger women, and thus, similar investigations are needed in older age cohorts. For most women at high risk, screening with MR1 and mammography should begin at age 30 years and continue for as long as a woman is in good health. <sup>1</sup>

Most of the available data are based on annual MRI screening; there is a lack of evidence regarding shorter or longer screening intervals. Further, while good data are available for the first screening exam (ie, the "prevalent screen"), considerably less data are available from subsequent screening exams (ie, "incidence screens"), and the available data include relatively short follow-up times. Most studies of annual MRI bave shown few interval cancers, certainly fewer than with mammography. Given the probably shorter duration of the detectable preclinical phase, or sojourn time, in women with *BRCA* mutations, MRI has demonstrated superiority to mammography in this

regard. Therefore, to the best of our knowledge, MRI should be performed annually. However, in view of data suggesting that tumor doubling time in women with an inherited risk decreases with age,78 it is conceivable that older women can safely be screened less frequently than younger women. The available evidence is limited, and additional research regarding optimal screening interval by age and risk status is needed.

Some experts recommend staggering MRI screening and mammography screening every 6 months. The potential advantage of this approach is that it may reduce the rate of interval cancers. Other experts recommend MRI and mammography at the same time or within a short time period. This approach allows for the results of both screening tests to be interpreted together and reported to the patient at the same time. All of the clinical trials screened participants with both MRI and mammography at the same time. There is no evidence to support one approach over the other. For the majority of women at high risk, it is critical that MRI screening be provided in addition to, not instead of, mammography, as the sensitivity and cancer yield of MRI and mammography combined is greater than for MRI alone. However, where there is a concern about raised radiation sensitivity, it may be advisable to employ MRI alone despite the overall lower sensitivity.

In order to pursue answers to some of the unresolved questions related to the use of MRI and mammography to screen women at increased risk, it is important to develop creative strategies related to data gathering and study design. Multicenter studies can result in greater efficiency in accumulating sufficiently large enough data sets in this subgroup of women. Conventional study designs with randomization may prove difficult given the potential advantage of adding MRI to mammography in higher-risk groups, and thus, design strategies that utilize surrogate markers and historic controls may prove both more practical and feasible. To move forward, we encourage the development of a simple, common data collection protocol to capture information from the growing number of centers that offer MRI and formal systems to collect outcome data. Because many insurers presently cover MRI screening for high-risk women, it may be economical to do prospective surveillance studies since screening costs are covered by third parties. A common surveillance protocol could permit pooling of data, much like presently is done within the framework of the National Cancer Institute's Breast Cancer Surveillance Consortium, a collaborative network of seven mammography registries in the United States with linkages to tumor and or pathology registries that was organized to study the delivery and quality of breast cancer screening and related patient outcomes in the United States. We also encourage seeking opportunities for broad international research collaboration on study questions of common interest.

Several further clinical trials of screening women at increased risk of breast cancer are underway, including an international study of MRI and ultrasound in conjunction with the International Breast MRI Consortium and Cancer Genetics Network, and the American College of Radiology Imaging Network (ACRIN) 666 screening trial of mammography compared with ultrasound. An amendment to the ACRIN trial, 6666, will screen patients with one round of MRI.

## CONCLUSION

Often no available screening modality is uniquely ideal. For breast MRI, there is an increasing body of observational data showing that screening can identify cancer in patients of specific risk groups, ie, high-risk patients facing a lifetime risk of ~20-25% or greater related to family history as estimated by one or more of the different risk models. We have specified a range of risk because estimates from the risk models vary and because each of the risk models is imperfect. Furthermore, these models likely will continue to be refined over time;

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therefore, these risk estimates for different family history profiles are likely to change. Thus, when estimating patient risk it is important to always be certain that the most current model is being used. In addition to family

history, clinical factors as described earlier may be a relevant factor in individualized decisions about MRI screening when family history alone does not predict a risk of approximately 20/25%.

Several studies have demonstrated the ability of MRI screening to detect cancer with early-stage tumors that are associated with better outcomes. While survival or mortality data are not available, MRI has higher sensitivity and finds smaller tumors, compared with mammography, and the types of cancers found with MRI are the types that contribute to reduced mortality. It is reasonable to extrapolate that detection of noninvasive (DCIS) and small invasive cancers will lead to mortality benefit.

The guideline recommendations for MRI screening as an adjunct to mammography for women at increased risk of breast cancer take into account the available evidence on efficacy and effectiveness of MRI screening, estimates of level of risk for women in various categories based on both family history and clinical factors, and expert consensus opinion where evidence for certain risk groups is lacking. All of these groups of women should be offered clinical trials of MRI screening, if available. Women should be informed about the benefits, limitations, and potential harms of MRI screening, including the likelihood of false-positive findings. Recommendations are conditional on an acceptable level of quality of MRI screening, which should be performed by experienced providers in facilities that provide MRI-guided biopsy for the follow up of any suspicious results.

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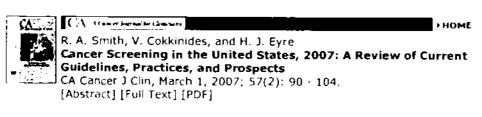
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# SHCC Public Hearing Presentation Comments Adjusted Need Determination - 2008 State Medical Facilities Plan Dedicated Breast MRI Scanner in HSA I July 13, 2007

Good afternoon, my name is Mariann Smith. I am the Administrator at Hope – A Women's Cancer Center in Asheville. I am here today to speak on behalf of our petition for an adjusted need determination for one dedicated breast MRI scanner in Buncombe County to serve residents in HSA I.

Approval of this petition will enable any eligible applicant the opportunity to submit competitive Certificate of Need applications proposing the best plan for addition of a dedicated breast MRI scanner in Buncombe County.

Breast cancer is the most common cancer among women. The chance of developing invasive breast cancer at some time in a woman's life is about 1 in 7. For breast cancer, early detection saves lives. For example, almost 98 percent of women who are diagnosed with breast cancer in the earliest stage survive the disease, whereas only 26 percent survive if the disease is diagnosed in the most advanced stage. The opportunity for disease control and for reducing the number of cancer deaths rests with prevention and early detection so that treatment of the disease can be effective. This is the foundation of our petition for a dedicated breast MRI scanner in Buncombe County.

Hope is aware that the 2006 State Medical Facilities Plan included an adjusted need determination for a dedicated and specialized breast MRI scanner. This adjusted need determination was the result of a petition submitted by Novant Health. This petition was based on American Cancer Guidelines that were released in 2003 stating women <u>might</u> benefit from additional screening strategies beyond those offered to women at average risk. However, new evidence on breast MRI screening has become available since the American

Cancer Society last issued guidelines in 2003. A guideline panel has reviewed this evidence and developed new recommendations for women at different levels of risk.

According to the American Cancer Society, women with a genetic predisposition to breast cancer, and/or those with a family history of the disease, should undergo annual MRI screening along with routine mammograms. Specific guidelines were released in March of 2007 identifying the women who should have a breast MRI scan. These guidelines include:

- Those who are BRCA mutation carriers;
- Women with first-degree relatives who are BRCA mutation carriers;
- Women with a 20% to 25% lifetime risk of breast cancer based on family history;
- Women who had radiation treatment to the chest between the ages of 10 and 30; and
- Women with specific genetic syndromes.

The guideline states that, for high-risk women, screening with MRI and mammography should begin at age 30. These new guidelines demonstrate that a much larger population can benefit from breast MRI screening compared to the 2003 guidelines. Based on the 2007 American Cancer Society guidelines, geography and demographic data, a dedicated breast MRI scanner is of great need for residents of Buncombe County and HSA I.

I previously mentioned that one guideline for identifying women who should have a breast MRI scan are those who are BRCA mutation carriers. The prevalence of BRCA mutations is estimated to be between 1/500 and 1/100 in the general population. This equates to approximately 445 Buncombe County residents and over 2,700 people in HSA I who could benefit from a breast MRI scanner.

The guidelines also state that women with a 20% to 25% lifetime risk of breast cancer based on family history should have a breast MRI. According to the American Cancer Society, 2% of women have a family history suggestive of breast cancer inheritance. While 2% may sound nominal, this equates to as many as 2,000 women in Buncombe County and 13,000 women in HSA I.

I've only described two of the guidelines for selecting women who will benefit from a breast MRI scanner. The guidelines outline five specific populations of women for which evidence proves breast MRI can detect breast cancer. Our petition, which will be submitted in August, provides greater detail regarding these guidelines.

Based on the 2007 SMFP, residents currently have access to dedicated breast MRI services in HSA II. Residents in HSA III will have soon have access to dedicated breast MRI services pursuant to the 2006 SMFP adjusted need determination. Residents of HSA I do not have access to dedicated breast MRI services. It is well known that it is very difficult for residents of western North Carolina to travel long distances for healthcare services. Furthermore, the 2007 American Cancer Society guidelines identify a greater population of women who can benefit from breast MRI. A dedicated breast MRI scanner is needed in Buncombe County to serve HSA I residents.

Hope is a skilled women's cancer center experienced in treating women with cancer such as breast, ovarian, and cervical cancer. We have provided women's healthcare services to patients of western North Carolina for over 14 years.

Hope physicians are primary investigators for the Gynecologic Oncology Group in western North Carolina. The GOG is the primary study group for women's cancers in the United States. Hope is also a cooperative group with the American College of Surgeons - Oncology Group and participates in breast cancer trials. In addition Hope participates in other clinical trials through Cancer Trials Support Unit which is a clearinghouse to facilitate enrollment in clinical trials that are sponsored by other cooperative groups. The National Cancer Institute (NCI) works with the GOG, other cooperative groups and most of the major cancer centers to develop new treatments or fine-tuning existing ones. These changes usually lead to improving the standard of care.

Hope seeks to improve the standard of care in western North Carolina via an adjusted need determination for a breast MRI scanner.

We feel there is a clear need for a dedicated breast MRI scanner in Buncombe County. We hope you will support us in this effort by approving this petition for an adjusted need determination. Thank you for providing me with the opportunity to discuss this important issue.